



## LICENSING COMMITTEE

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MEETING TO BE HELD IN CIVIC HALL, LEEDS, LS1 1UR ON

TUESDAY, 7TH MARCH, 2017 AT 10.00 AM

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### MEMBERSHIP

#### Councillors

N Buckley	Alwoodley;
M Coulson	Pudsey;
R Downes	Otley and Yeadon;
J Dunn	Ardsley and Robin Hood;
B Flynn	Adel and Wharfedale;
B Gettings	Morley North;
M Harland	Kippax and Methley;
J Heselwood	Bramley and Stanningley;
G Hussain	Roundhay;
G Hyde	Killingbeck and Seacroft;
A Khan	Burmantofts and Richmond Hill;
B Selby (Chair)	Killingbeck and Seacroft;
C Townsley	Horsforth;
G Wilkinson	Wetherby;

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**Agenda compiled by:**  
**Tel No:**  
**Governance Services**  
**Civic Hall**  
**LEEDS LS1 1UR**

**John Grieve**  
**224 3836**

# A G E N D A

Item No	Ward/Equal Opportunities	Item Not Open		Page No
1			<p><b>APPEALS AGAINST REFUSAL OF INSPECTION OF DOCUMENTS</b></p> <p>To consider any appeals in accordance with Procedure Rule 15.2 of the Access to Information Procedure Rules (in the event of an Appeal the press and public will be excluded)</p> <p>(*In accordance with Procedure Rule 15.2, written notice of an appeal must be received by the Head of Governance Services at least 24 hours before the meeting)</p>	
2			<p><b>EXEMPT INFORMATION - POSSIBLE EXCLUSION OF THE PRESS AND PUBLIC</b></p> <p>1 To highlight reports or appendices which officers have identified as containing exempt information, and where officers consider that the public interest in maintaining the exemption outweighs the public interest in disclosing the information, for the reasons outlined in the report.</p> <p>2 To consider whether or not to accept the officers recommendation in respect of the above information.</p> <p>3 If so, to formally pass the following resolution:-</p> <p><b>RESOLVED</b> – That the press and public be excluded from the meeting during consideration of those parts of the agenda designated as containing exempt information on the grounds that it is likely, in view of the nature of the business to be transacted or the nature of the proceedings, that if members of the press and public were present there would be disclosure to them of exempt information</p>	

Item No	Ward/Equal Opportunities	Item Not Open		Page No
3			<p><b>LATE ITEMS</b></p> <p>To identify items which have been admitted to the agenda by the Chair for consideration</p> <p>(The special circumstances shall be specified in the minutes)</p>	
4			<p><b>DECLARATION OF DISCLOSABLE PECUNIARY INTERESTS</b></p> <p>To disclose or draw attention to any disclosable pecuniary interests for the purposes of Section 31 of the Localism Act 2011 and paragraphs 13 -16 of the Members' Code of Conduct.</p>	
5			<p><b>APOLOGIES FOR ABSENCE</b></p>	
6			<p><b>MINUTES OF THE PREVIOUS MEETING</b></p> <p>To approve the minutes of the last meeting held on held on 7<sup>th</sup> February 2017.</p> <p>(Copy attached)</p>	1 - 8
7			<p><b>MATTERS ARISING FROM THE MINUTES</b></p> <p>To consider any matters arising from the minutes.</p>	
8	City and Hunslet		<p><b>LEEDS CITY CENTRE EVENING &amp; NIGHT TIME ECONOMY</b></p> <p>To consider a report by the Head of Elections, Licensing and Registration which provides an update of the partnership working within the evening and high time economy and the work underway to reduce crime and ante social behaviour, in particular within those areas identified by as red zones within the city Centre Cumulative Impact Policy.</p> <p>(Report attached)</p>	9 - 20

Item No	Ward/Equal Opportunities	Item Not Open		Page No
9	City and Hunslet		<p><b>POLICING AND THE NIGHT TIME ECONOMY</b></p> <p>To receive a Presentation from Sergeant Dave Shaw, West Yorkshire Police on the issues of “Policing and the Night time Economy”</p> <p>(Report attached)</p>	21 - 22
10			<p><b>LICENSING COMMITTEE WORK PROGRAMME</b></p> <p>To note the contents of the Licensing Committee Work Programme 2017.</p> <p>(Report attached)</p>	23 - 26
11			<p><b>DATE AND TIME OF NEXT MEETING</b></p> <p>To note that the next meeting will take place on <b>Monday</b> 3<sup>rd</sup> April 2017 at 10.00am in the Civic Hall, Leeds.</p> <p>Recording of this meeting is allowed to enable those not present to see or hear the proceedings either as they take place (or later) and to enable the reporting of those proceedings. A copy of the recording protocol is available from the contacts named on the front of this agenda.</p> <p>Use of Recordings by Third Parties– code of practice</p> <p>a) Any published recording should be accompanied by a statement of when and where the recording was made, the context of the discussion that took place, and a clear identification of the main speakers and their role or title.</p> <p>b) Those making recordings must not edit the recording in a way that could lead to misinterpretation or misrepresentation of the proceedings or comments made by attendees. In particular there should be no internal editing of published extracts; recordings may start at any point and end at any point but the material between those points must be complete</p>	

## Licensing Committee

Tuesday, 7th February, 2017

**PRESENT:** Councillor B Selby in the Chair

Councillors N Buckley, R Downes, J Dunn,  
S Field, B Flynn, M Harland, G Hussain,  
G Hyde, A Khan, C Townsley and  
G Wilkinson

### **97 Appeals Against Refusal of Inspection of Documents**

There were no appeals against refusal of inspection of documents.

### **98 Exempt Information - Possible Exclusion of the Press and Public**

There were no items identified where it was considered necessary to exclude the press or public from the meeting due to the nature of the business to be considered.

### **99 Late Items**

There were no late items of business

### **100 Declaration of Disclosable Pecuniary Interests**

No declarations of disclosable pecuniary interests were made.

### **101 Apologies for Absence**

Apologies for absence were received from Councillors: B Gettings and J Heselwood

### **102 Minutes of the Previous Meeting**

**RESOLVED** – That the minutes of the previous meeting held 6<sup>th</sup> December 2016 were accepted as a true and correct record.

### **103 Matter Arising from the Minutes**

There were no issues raised under matters arising.

### **104 DEFRA Air Quality Improvement Plan & OLEV Grants**

The Director of Environments and Housing submitted a report which provided an update on the progress with regard to Clean Air Zone (CAZ) implementation and the submission of applications for funding.

It was reported that details of DEFRA's CAZ plans and the opportunity to submit funding requests were advised to this Committee in July 2016.

Draft minutes to be approved at the meeting  
to be held on Tuesday, 7th March, 2017

The Executive Programme Manager, Strategy & Resources, presented the report and responded to Members questions and queries.

Discussion ensued on the contents of the report which included:

- Current and Planned Actions to address air quality in Leeds
- Engagement Plans
- OLEV Clean Taxi Grant Bid
- DEFRA Taxi & Private Hire Licensing Scrappage
- Licensing Conditions

Referring to Section 2.3 of the report “Applications for Funding”, Members requested if a brief report could be provided to the next meeting on the uptake of applications seeking vehicle purchase funding.

It was also requested that a Briefing Note be prepared on “Home Charging Grants” which could be circulated to all Members of Council.

Officers confirmed the requested information would be made available.

Referring to Paragraph 1.4 of the submitted report, clarification was sought on the number of, and locations of the air quality monitoring areas. Members also queried why certain areas (Junction 28 of the M62 motorway) was not identified as a poor air quality area

In responding officers confirmed that there were 6 air quality monitoring areas located throughout the city: Burmantofts (Haselwood Close), Pool in Wharfedale (Main Street), City & Hunslet (Caspar Apartments), Kirkstall (The Normans), Beeston & Holbeck (Tilbury’s and Eustons) and Morley (Chapel Hill).

In terms of identifying poor air quality areas “hotspots” officers reported that an updated DEFRA model was being produced that would identify further areas in Leeds. However, it was not anticipated that DEFRA’s updated model would identify any unknown areas as the current measurement of air quality across the city was comprehensive.

It was suggested that a map showing the location of the air quality monitoring areas be circulated to all Members of the Committee.

Officers confirmed the requested information would be made available.

Referring to Paragraph 2.1.5 of the submitted report “Free parking had been offered to owners of zero and ultra - low emission vehicles at Council operated car parks”. Members queried if car park revenue would be affected as a consequence.

In responding officers suggested that the impact on revenue was being monitored annually and once there was a high take up of zero and ultra - low emission vehicles, the incentive would no longer be required.

Referring to the delivery of charge point infrastructure (Paragraph 2.3.6), one Member commented that on a recent journey to Scotland electric charging points were not available after 6.00pm, were officers aware of this restriction.

In responding officers reported that they were unaware of a 6.00pm cut off and they would ensure that this limitation was not in place in the charging networks installed within Leeds. In terms of the charge point infrastructure, it was anticipated that petrol station chains may in the near future begin to install electric charging points within their petrol stations but the uptake of electric vehicles needs to be established.

#### **RESOLVED –**

- (i) The information regarding the programme plans for delivery of a CAZ in Leeds, in particular the key milestone of the June Executive Board be noted
- (ii) To note the update on the submission of an application for funding from OLEV to support delivery of electric vehicle charge point infrastructure for the trade.
- (iii) To note that the authority had sought to secure funding to assist the taxi and private hire trade with the purchase of electric vehicles
- (iv) That in respect of (iii) above, a report setting out details of the uptake of applications seeking vehicle purchase funding be prepared for the March 2017 meeting of this Committee
- (v) That a further report be brought back to this Committee in June 2017 with details of any proposed vehicle licensing condition changes that may be considered following discussion with the other West Yorkshire and York authorities. The aim of these discussions is to look at a common approach across the region. Any proposals for change would be subject to full public consultation.

#### **105 Training Review, Taxi & Private Hire Licensing**

The Head of Elections, Licensing and Registration submitted a report intended to provide an understanding as to the reasons for a Training Review.

Appended to the report was a copy of the current training provision for Taxi and Private Hire Drivers & Operators (Appendix 1 referred)

Addressing the report the Executive Officer, Taxi and Private Hire Licensing reported that there were three main issues motivating the training review:

- Benefits to the trade
- Benefits to customers and staff
- Benefits of using a developed local market

In seeking clarification, Members asked if there had been any consultation with the trade.

In responding officers confirmed that discussions had taken place in two trade forums with different views being expressed. Subject to Members approval, wider consultation would take place in the next few weeks.

Referring to drivers from neighbouring authorities operating in Leeds, Members queried if the LCC training could be enforced on drivers licenced in other authorities.

In responding officers said LCC training could not be enforced on drivers from other authorities, the intention was to work with neighbouring authorities to encourage them to adopt similar standards to Leeds

The Chair queried if there was an issue around local knowledge.

In responding Officer's suggested there was not an issue but there was a difference of opinion within the trade. The use of satellite navigation provided alternative routes and real-time information, there was a view that local knowledge was not as valuable but the driver had to be competent.

## **RESOLVED –**

- (i) That the contents of the report be noted, including the suggested timescales for completion
- (ii) To support the proposals for the Council to consult with the Taxi and Private Hire trade on the review of the Council's Driver Training provision

### **106 Letter from Competition & Markets Authority**

The Head of Elections, Licensing and Registration submitted a report which drew to the attention of Members, a letter received from Competition & Markets Authority (CMA) setting out details of a number of Taxi & Private Hire related issues.

Appended to the report was a copy of the following documents:

- A Letter from the Senior Director, Advocacy, Competition & Markets Authority dated 14<sup>th</sup> December 2016 (Appendix 1 referred)
- Leeds City Council's current Taxi and Private Hire Licensing conditions (Appendix 2 referred)

Addressing the letter from the CMA, the Executive Officer, Taxi and Private Hire Licensing reported that the letter raised a number of issues, all relating to the impact of local authority regulations on taxi and private hire competition.

- The CMA states that passengers benefit in terms of both price and service quality from innovation and competition among taxis and private hire vehicle operators.



- Attention is drawn to recent CMA analysis of a merger between two Sheffield private hire operators.
- Attention was also drawn to the CMA response to Transport for London (TfL) consultation on proposed changes to private hire regulations in London.

It was suggested that the focus of CMA letter was on one aspect of the council's taxi and private hire licensing conditions, which the CMA suggests may reduce the potential for competition between firms and make it more difficult for a new entrant into the trade.

Referring to the merger of operators and the suggestion that competition may be reduced as a consequence, Members queried if there was any evidence to back up what was been suggested.

In responding Officers reported no evidence had been supplied, it also raised concerns around livery and identification.

In offering comments Members suggested that smaller operators often merged in order to compete with the larger operators.

Officers suggested that the views of the trade need to be sought in terms of them being more enterprising.

It was the view of Members that they had confidence in the current policy.

#### **RESOLVED –**

- (i) That the letter from the Competition & Markets Authority be noted
- (ii) That in responding the Competition & Markets Authority be informed that this Committee has every confidence in its existing licensing policy

#### **107 Taxi & Private Hire Licensing - 2017 Fees Review**

The Head of Elections, Licensing and Registration submitted a report which sought the support of Members in reviewing the Council's Taxi and Private Hire licensing fees.

Appended to the report was a copy of Leeds City Council – Taxi and Private Hire Licensing Fees (January 2010) – (Appendix 1 referred)

The Executive Officer, Taxi and Private Hire Licensing presented the report and responded to Members questions and queries.

Discussion ensued on the contents of the report which included:

- The fees for Taxi and Private Hire Licensing were last reviewed in December 2010
- To investigate the opportunity to review the current and future costs of the service and the fees charged by the Council to cover those costs

- To engage with staff, the local trade, neighbouring authorities and other stakeholders
- The review findings would have regard to Council Policy, Conditions and Criteria approved by Licensing Committee
- Suggested timescale for the review.

## **RESOLVED –**

- (i) That the contents of the report be noted, including the suggested timescales for completion
- (ii) To support the proposals for the Council to consult with the Taxi and Private Hire trade and other stakeholder on the review of licensing fees

## **108 Licensing Annual Report 2016**

The Head of Elections, Licensing and Registration submitted the Licensing Annual Report 2016 which provides a summary of the work undertaken in 2016 by Entertainment Licensing and Taxi and Private Hire Licensing.

The report provided information and statistics on the type and number of licensing applications processed by Entertainment Licensing and the Taxi and Private Hire Licensing Sections. The report also set out details of enforcement activity and liaison work undertaken by both sections.

Appended to the report was a copy of the Licensing Annual Report 2016 (Appendix 1)

The Head of Elections, Licensing and Registration presented the report and responded to Members questions and queries.

Discussion ensued on the contents of the report which included:

### Entertainment Licensing

- Evening and Night time Economy
- Strategy and Policy
- Proactive work
- Reactive work
- Licensing Act Application Statistics
- Gambling Statistics
- Large Casino
- Sex Establishments
- Outdoor Events

### Taxi and Private Hire Licensing

- Enforcement
- Safeguarding

- Service Improvement
- Licensing Statistics
- Decisions
- Refusals and Revocations
- Suspensions
- Complaints

Referring to the evening and night time economy, reference was made to a well-known fast food establishment on Boar Lane and the concerns around late night nuisance.

In responding Officers reported that the company had worked with the police and LCC Officers and provided additional security both inside and outside the premises, and as a result the situation had improved within the last six months. Referring to Taxi and Private Hire suspensions, Members sought clarification around none disclosure of medical reasons.

In responding Officers confirmed a driver's licence would be suspended if a medical assessment had not been carried out.

**RESOLVED –**

- (i) That the contents of the Licensing Annual Report 2016 be noted
- (ii) To note that the report will be considered by full Council in March 2017

**109 Licensing Committee Work Programme**

Members considered the contents of the Licensing Committee Work Programme for 2017. It was noted that in view of the decisions made earlier, the following items would be added to the Work Programme:

- Uptake of applications seeking vehicle purchase funding (March 2017)
- Vehicle Licensing Conditions – Consistency Across the West Yorkshire and York Region (June 2017)
- Training Review – Taxi and Private Hire Licensing (Update Report March 2017, Full Report June 2017)

**RESOLVED –** That with the inclusion of the above, to approve the contents of the Licensing Committee Work Programme for 2016/17

**110 Date and Time of Next Meeting**

**RESOLVED –** To note that the next meeting will take place on Tuesday, 7<sup>th</sup> March 2017 at 10.00am in the Civic Hall, Leeds.

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Report author: Nicola Raper

Tel: 85339

## Report of Head of Elections, Licensing and Registration

### Report to Licensing Committee

Date: 7<sup>th</sup> March 2017

### Subject: Leeds City Centre Evening & Night Time Economy

Are specific electoral Wards affected?	<input checked="" type="checkbox"/> Yes	<input type="checkbox"/> No
If relevant, name(s) of Ward(s):	City & Hunslet	
Are there implications for equality and diversity and cohesion and integration?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Is the decision eligible for Call-In?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
If relevant, Access to Information Procedure Rule number:		
Appendix number:		

### Summary of main issues

1. This report provides the Licensing Committee with the work presently underway between all partner agencies and stakeholders in the evening & nighttime economy.

### Recommendations

2. That Licensing Committee considers the information from partner agencies.

## **1 Purpose of this report**

- 1.1 To present to the Licensing Committee an update of the partnership working within the evening and night time economy and the work underway to reduce crime and anti social behaviour, in particular within those areas identified by as red zones within the city Centre Cumulative Impact Policy.

## **2 Background information**

- 2.1 In November 2016 Members of the Licensing Committee were presented with the annual review of the cumulative impact areas for the City Centre.
- 2.2 Members were concerned to hear that the West Yorkshire Police crime statistics for the preceding 12 months demonstrated that violent crime and theft had increased significantly in the red zone areas of the city centre and continued to be problematic.
- 2.3 Furthermore Licensing Members have joined the West Yorkshire Police during Operation Capital on Saturday evenings. The Members witnessed the vibrancy of the City Centre in to the early hours of Sunday morning, and the effective partnership working, but also identified the high demands on police resources.
- 2.4 Members requested that a letter be sent to the Police and Crime Commissioner (PCC) setting out the Licensing Committee's concerns. A copy of that same letter together with the response received from the PCC is attached at appendix A.

## **3 Main issues**

- 3.1 Over recent months all partners have been in dialogue with the aspiration to improve resources within the night time economy, reduce crime and anti social behaviour and improve the visitor experience of Leeds.
- 3.2 Representatives from partner agencies, including the West Yorkshire Police, LeedsBID, Purple Flag, BACIL (Business Against Crime in Leeds), LCC City Centre Management and Community Safety, will be present to provide Members with an overview and update of the work underway.
- 3.3 The City has recently been awarded Purple Flag status for the management of the evening and night-time economy. Purple Flag is a town and city centre award – similar to the Blue Flag for beaches – which aims to raise the standard and broaden the appeal of town and city centres between the hours of 17:00 & 05:00. Areas awarded the Purple Flag are recognised for providing a vibrant and diverse mix of dining, entertainment and culture while promoting the safety and wellbeing of visitors and local residents. A Purple Flag factsheet may be found at appendix B of this report.
- 3.4 Members will hear of the actions arising from the Purple Flag assessment that are now being taken forward.

- 3.5 Operation Capital has been reviewed and new policing schedules are now in place to provide additional resources during the key times of the evening and night time economy.
- 3.6 Partner agencies were invited to an event hosted by the West Yorkshire Police to discuss how collective partnership working may be maximised, and what additionality or potential can be brought to the City and to inform the Operation Capital Partnership Delivery Plan going forward.
- 3.7 A number of key themes emerged at the event, including transport/highways, and street marshalling. The West Yorkshire Police will now be considering all actions and liaising with the relevant partners and stakeholders
- 3.8 Subsequent to this meetings have been held between the West Yorkshire Police Licensing Section, LCC Entertainment Licensing, BACIL (Business Against Crime in Leeds), and the operators of venues from the Call Lane/Lower Briggate, and Albion Street/and Woodhouse Lane areas. The purposes of these meetings were to identify options for improving and managing an effective street marshalling scheme.
- 3.9 Members will hear from the West Yorkshire Police and BACIL how this is being progressed.
- 3.10 Attached for Members attention at appendix C is an overview of the City Centre Community Safety related partnerships. The City Centre Community Safety Partnership (CSP) meets quarterly and is co-chaired by the City Centre Chief Inspector & City Centre Manager. The CSP works to Safer Leeds priorities and the strategy and action plan is to be updated as a result of Purple Flag and the review of Operation Capital.
- 3.11 Finally, Members will be aware that Entertainment Licensing hosts 6 weekly meetings of the Licensing Enforcement Group, again bringing together the designated responsible authorities and key partners. This provides a means for agencies to share information and agree combined and consistent approach in respect of specific problem premises.

## **4 Corporate Considerations**

### **4.1 Consultation and Engagement**

- 4.1.1 There are no implications for consultation and engagement. This report is for information purposes.

### **4.2 Equality and Diversity / Cohesion and Integration**

- 4.2.1 There are no implications for equality and diversity, cohesion and integration.

### **4.3 Council Priorities and Best Council Plan**

- 4.3.1 The licensing regime contributes to the following Best Council Plan 2015-20 outcomes:

- Improve the quality of life for our residents, particularly for those who are vulnerable or in poverty;
- Be safe and feel safe
- Make it easier for people to do business with us.

4.3.2 The licensing regime is linked to the Best Council Plan objectives:

- Supporting communities and tackling poverty, and
- Becoming a more efficient and enterprising council
- Promoting sustainable and inclusive economic growth
- Building a child friendly city

#### **4.4 Resources and value for money**

4.4.1 There are no implications for resources and value for money.

#### **4.5 Legal Implications, Access to Information and Call In**

4.5.1 There are no legal implications, and this report is not subject to access to information and call in requirements.

#### **4.6 Risk Management**

4.6.1 There are no risks associated with this report.

### **5 Conclusions**

5.1 This report is to provide Members with an overview of the work presently underway within the evening and night time economy to improve resources, reduce crime and ante-social behavior.

### **6 Recommendations**

6.1 That Licensing Committee considers the information from partner agencies.

### **7 Background documents<sup>1</sup>**

7.1 There are no unpublished background documents that relate to this matter.

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<sup>1</sup> The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.





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Leeds  
LS1 1UR

Office of the Police & Crime Commissioner  
Ploughland House  
62 George Street  
Wakefield  
WF1 1DL

Civic Tel 0113 224 3031  
Civic Fax 0113 247 4046  
Home Tel 0113 260 6494

graham.hyde@leeds.gov.uk  
Our ref GH/KLC  
Date 15<sup>th</sup> December 2016

Dear Mark,

### **LEEDS CITY CENTRE EVENING AND NIGHT TIME ECONOMY**

You will be aware that the Licensing Act 2003 requires licensing authorities to prepare and publish a statement of licensing policy every 5 years. The Licensing Policy for Leeds contains six cumulative impact policies (CIPs) for various areas of the Leeds district, including the City Centre. The City Centre CIP goes further to designate red, green and amber zones. The policy specifies that the city centre CIP evidence and map would be revised each year based on the most recent crime and disorder statistics supply by the West Yorkshire Police.

Most notably are the two red zones that apply to the areas of Albion Street/Woodhouse Lane, and Lower Briggate/Call Lane/Duncan Street. It is the Council's view that these areas cannot support any further licensed premises or variations to existing premises as this would impact on the antisocial behaviour experienced in these areas.

The annual review of the city centre zones was brought before the recent meeting of the Licensing Committee. The Committee were most concerned to hear that the West Yorkshire Police crime statistics for the preceding 12 months demonstrated that violent crime and theft had increased significantly in the red areas of the city centre and continued to be problematic. In fact, the most recent figures show that the two red areas are responsible for the majority of the crime in the city centre during the night time economy. I enclose the latest crime report produced by the Leeds District Analysis Unit which was used to review the city centre cumulative impact areas.

The Members were informed that agencies are now looking at how the situation may be improved, with planned meetings with the trade and partner agencies including voluntary organisations.

The Members also heard how the West Yorkshire Police are in the process of reviewing Operation Capitol which should hopefully provide more police resources in the City Centre during the peak times of the night time economy.

However, the Licensing Committee remain concerned and disappointed at the increase in violent crime and despite assurance that agencies and the trade are working together, the Members are of the opinion that police resources within the busy night time economy are inadequate.

Members have recently joined police colleagues on Operation Capitol conducting night time patrols of the city centre and therefore have a firsthand account of the strains that are put on the police, in particular when all resources are directed to a serious incident.

Whilst acknowledging the good work being done by the police officers on duty, it is the Licensing Committee's desire to see additional police deployed to the city centre during the night time economy, without having any detrimental impact on the ability to police other areas of the district.

I would be happy to meet and discuss further as necessary.

Yours sincerely

A handwritten signature in black ink, appearing to read 'G. Hyde'.

Councillor Graham Hyde  
On behalf of the Licensing Committee



**Mark Burns-Williamson OBE**  
Police and Crime Commissioner for West Yorkshire  
Ploughland House  
62 George Street  
Wakefield WF1 1DL



Office of the  
**Police & Crime  
Commissioner**  
West Yorkshire

My Reference: OPCC/MBW/JED

Your Reference:

8 February 2017

Cllr Graham Hyde  
Killingbeck and Seacroft Ward  
Civic Hall  
Leeds  
LS1 1UR

Dear *Graham*

### **Leeds City Centre Evening and Night Time Economy**

Thank you for your letter regarding Leeds City Centre evening and night time economy. Over the last month, I have had several conversations with West Yorkshire's Chief Constable Dee Collins and the Leeds District Commander Paul Money about the Leeds City Centre evening and night time economy. I have also been in discussion with partners including at a meeting in Leeds to talk about issues relating to taxis in Leeds and recently I spent a night with the Leeds Street Angels and Leeds City Centre Policing Team to see first-hand some of challenges being faced. I reported on some of this to the Leeds Council Scrutiny Committee Working Group last week.

Also last week the Police and Crime Panel agree with my proposal to increase the police council tax by £5 per year for Band D properties. This will enable me to build on last year's recruitment (over 600 officers) with an extra 200 police officers in our communities. This slight rise in the precept will also enable me to protect the number of Police and Community Support Officers in Leeds who do a vital job keeping people safe and feeling safe. However, it is important to note that the government has cut West Yorkshire Police's budget by nearly a third since 2010 and although I have made protecting frontline policing a priority there is a long way to go to rebuild the numbers and increase policing visibility across West Yorkshire.

I am reassured that West Yorkshire Police are deploying more resources in the City Centre during the peak times of the night time economy but it is in everyone's interest to keep Leeds City Centre a vibrant, successful and most importantly safe place. We all need to work better together to find solutions to some of the issues we face and I am pleased there is comprehensive partnership working taking place between business owners, West Yorkshire Police, Leeds City Council, health and other key community safety partners looking into how to tackle some of the issues that you have raised. Innovative joint solutions have been identified and work is on-going to implement these, including discussions with the Leeds 'Business Improvement District (BID)' to see what additional resources can be secured for the Leeds City Centre evening and night time economy and for wider community

Tel No: 01924 294000

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Fax No: 01924 294008

[www.westyorkshire-pcc.gov.uk](http://www.westyorkshire-pcc.gov.uk)

/Office of the Police and Crime Commissioner @WestYorksOPCC

safety. The recent awarding of a 'Purple Flag' status to Leeds is also reassuring and comments were passed on to Chief Superintendent Paul Money about the policing approach being exemplary.

With regards the crime statistics for November that you have raised, we have improved data recording practices across West Yorkshire that showed an increase of 18% in November when in actuality the rise was in real terms 4%. However, we are aware that there has been an increase in violent crime (these figures are greatly influenced by an increase in 'violence without injury') and in theft from the person and I will continue to monitor this and work with the police and partners to better respond to these challenges.

I hope that I have addressed the concerns that you have raised and I would be more than happy to meet with yourself and colleagues to discuss any of these issues further but if, in the meantime, you would like any further information or have any queries then please do not hesitate to contact me. I look forward to hearing from you.

Yours sincerely

*Regards*  
*Mark*

Mark Burns-Williamson  
Police and Crime Commissioner for West Yorkshire



### **Flying the flag for city's evening offer**

Leeds city centre awarded Purple Flag status for excellence in managing its evening and night time economy.

The accreditation recognises Leeds city centre's strong provision of entertainment, food, drink and culture between the hours of 5pm-5am. The evening and night time economy covers arts, cultural, entertainment and leisure provision – pubs, clubs, music venues, restaurants, theatres, cinemas, evening retail and public events.

Purple Flag status celebrates the city's offer as vibrant, diverse, clean, safe, well managed and providing a positive experience to customers.

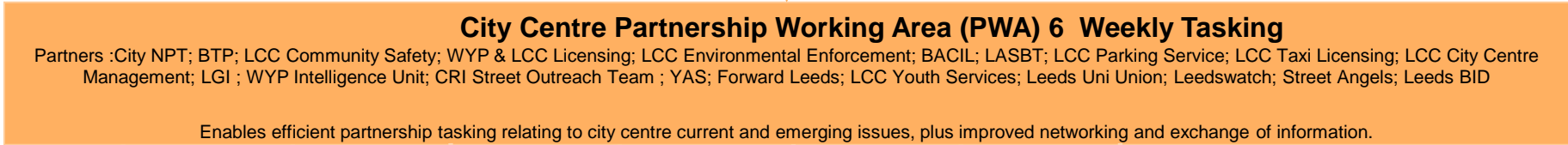
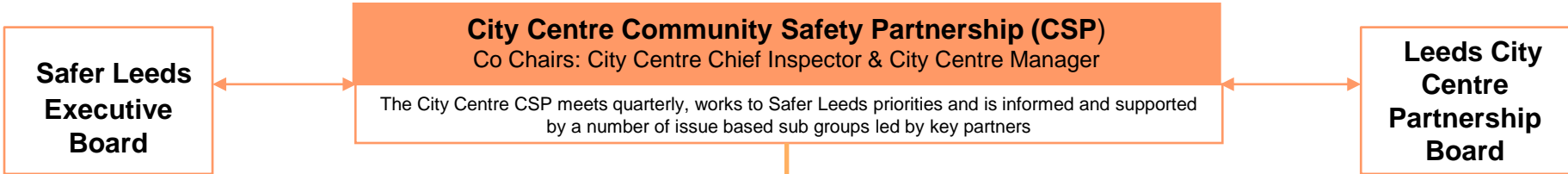
Purple Flag is an accreditation process run by the Association of Town and City Management (ATCM) – a not for profit, mutual organisation, which focusses on the creation, development, and management of vibrant and viable town and city centres. Purple Flag is similar to the Green Flag award for parks and the Blue Flag for beaches, and is the benchmark for good night time destinations. It is a positive initiative that indicates an entertaining, diverse, safe and enjoyable night out throughout the UK and Ireland, and is now being taken up internationally.

**Leeds is one of the largest places in the UK to be awarded Purple Flag status and only the second place in West Yorkshire to be awarded a Purple Flag.**

Leeds' Purple Flag application was funded by LeedsBID, Leeds City Council and NHS Public Health in conjunction with several integral key partners, who all play a vital role in the evening economy - West Yorkshire Police, Safer Leeds, BACIL (Businesses Against Crime in Leeds), Leeds Pubwatch and British Transport Police, with support from a number of venue owners.

Leeds to officially receive its Purple Flag accreditation and flag at the Purple Flag Awards Ceremony in Southern Ireland in February. The accreditation lasts a year, with the city's renewal due in October 2017.

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**Business Against Crime in Leeds (BACIL)**  
Monthly Board of Management  
Daily online briefings  
Monthly members meetings

Unites city centre businesses with a shared goal to prevent and reduce criminality and ASB by working together and sharing information relating to both day and night time economy. Radio network with and website linked with Leedswatch.  
[www.bacil.org](http://www.bacil.org)

**Licensing Enforcement Group (LEG)**  
6 weekly meeting led by LCC Licensing Entertainment

Considers appropriate multi agency actions relating to problematic licensed premises based on partner data and intelligence plus City NPT matrix system.

**City Centre Pubwatch**  
1/4 ly monthly meeting led by Licensees Board of Management

Network for city centre licensees to enable exchange of information and sharing of good practice, to support good management of venues and delivery of a safe and welcoming night time economy.

**Street Users**  
Begging/Rough Sleeping/Street Drinkers

CGL & Safer Leeds coordinate monthly case conferencing with key agencies focusing on rough sleepers ;begging and street drinkers- agree tasks and relevant agency involvement. Begging Strategy & Enforcement Gp agree enforcement and Comms.  
**Prostitution-** 6 weekly Sex Workers case Conference

**Student Safety Partnership**  
Bi-Monthly partnership meeting led by Leeds University

Bi-Monthly Strategic and Operational forums which address crime and disorder issues specific to students and agrees multi agency actions.

**Leeds Riverside Safety Partnership**  
¼ ly meeting  
Chair: Cllr Lewis

Works to limit risks associated with Leeds city centre riverside and promote public awareness – particularly students new to the city.

**Drug & Alcohol Management Board**  
Bi monthly meeting of partners delivering programme

Public Health, Police, Probation, LCC Adult Social Care, LCC Drugs and Alcohol Services/Commissioning, LCC Children's Services, LCC Licensing & Third Sector.

**British Transport Police (BTP) PACT**  
Bi monthly meeting of key partners re crime and disorder associated with train station. Led by BTP

**City Centre Child Sexual Exploitation Working Group**  
¼ ly meeting  
Training and awareness  
Info sharing  
Engage with city centre businesses

**NPS Strategy Group**  
Partner actions re: Intelligence, awareness & training and enforcement

**Purple Flag Task Force**  
Key partners working towards application for ATCM accreditation for managing city centre night time economy

**Ongoing areas of work without specific sub group**

- **Domestic Violence & Abuse-** Action Plan, reports to Tasking
- **Street Angels**
- **Night time dispersal /Taxi & Private Hire issues**
- **Leeds BID** (Welcoming)
- **PREVENT**

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Report author: Nicola Raper

Tel: 85339

## Report of the Head of Elections, Licensing and Registration

### Report to Licensing Committee

**Date: 7<sup>th</sup> March 2017**

### **Subject: Policing and the Night Time Economy**

Are specific electoral Wards affected? If relevant, name(s) of Ward(s):	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Are there implications for equality and diversity and cohesion and integration?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Is the decision eligible for Call-In?	<input type="checkbox"/> Yes <input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information?	<input type="checkbox"/> Yes <input type="checkbox"/> No

### **Summary of main issues**

The Committee will receive a presentation from officers of West Yorkshire Police on issues relating to policing and the night time economy in Leeds pertinent to the work of the Licensing Committee and its' Sub Committees

### **Recommendations**

1. The Committee is requested to consider and discuss the information presented by West Yorkshire Police as appropriate.

#### **1 Purpose of this report**

- 1.1 This report is submitted by means of introduction to a presentation from officers of West Yorkshire Police on issues relating to policing and the night time economy in Leeds pertinent to the work of the Licensing Committee and its' Sub Committees. Sergeant Dave Shaw will attend the meeting
- 2.1 The Committee is requested to note that Members may be provided with information that is not normally in the public arena such as information set out in the Council's Access to Information Procedure Rules, namely 10.4.1 information relating to an individual;
  - 10.4.3. information relating to the financial or business affairs of any particular person;

10.4.7 information relating to any action taken or to be taken in connection with the prevention, investigation or prosecution of crime.

In that event Members would be asked to consider under the Access to Information Procedure Rules if in all the circumstances of the case the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

## **2 Background information**

The Committee has previously received presentations from West Yorkshire Police on a six monthly basis and discussed issues relating to the Review hearing system, the use of the Matrix system and the City Centre Cumulative Impact Area and partnership working with licensees

## **3 Recommendations**

- 3.1 The Committee is asked to receive the presentation from West Yorkshire Police and consider and discuss the contents as appropriate

## **4 Background Documents<sup>1</sup>**

None

The background documents listed in this section are available to download from the Council's website, unless they contain confidential or exempt information. The list of background documents does not include published works.

LICENSING COMMITTEE WORK PROGRAMME 2016/17 - LAST UPDATED 23/02/17 (JG)

ITEM	DESCRIPTION	Officer	TYPE OF ITEM
<b>Meeting date: 7<sup>th</sup> March 2017</b>			
<b>Policing and the Night time Economy</b>	To receive a Presentation from Sergeant Dave Shaw, West Yorkshire Police on the issues of "Policing and the Night time Economy"	D Shaw	B
<b>Evening and Nigh-time Economy</b>	To receive a report by the Head of Elections, Licensing and Registration which provides an update on the Evening and Night-time Economy	N Raper	B
<b>Meeting date: (Monday ) 3rd April 2017</b>			
<b>Taxi &amp; Private Hire Licensing Service – Improvements Overview (Progress Report)</b>	To receive a report by the Head of Elections, Licensing and Registration which provides progress on developments within the Taxi and Private Hire Service	Andrew White	B
<b>Leeds Festival 2017 – Summary of Changes since the 2016 event</b>	To receive a report by the Head of Elections, Licensing and Registration which provides a summary of the changes to the event management plan since the 2016 event.	S Holder	B

**LICENSING COMMITTEE WORK PROGRAMME 2016/17 - LAST UPDATED 23/02/17 (JG)**

ITEM	DESCRIPTION	Officer	TYPE OF ITEM
<b>Training Review – Taxi and Private Hire Licensing (Update)</b>	To receive a report by the Head of Elections, Licensing and Registration which provides an update of the Training Review – Taxi and Private Hire Licensing	A White	B
<b>Applications Seeking Electric Vehicle Purchase Funding - Update</b>	To receive a report by the Director of Environments and Housing which provides an update on the applications seeking electric vehicle purchasing funding	Andrew Hickford	B
<b>Meeting date: 26<sup>th</sup> May 2017</b>			
<b>Licensing Committee – Annual Governance Arrangements</b>	To receive a report of the City Solicitor seeking to establish the governance arrangements for the Licensing Committee for the 2017/18 Municipal Year.	M O’Shea	B
<b>Licensing Procedure Rules, the Code of Practice for Determining Licensing Matters and Prescribed Licensing Training</b>	To receive a report of the City Solicitor which sets out draft procedure rules relating to hearings and other meetings of the Licensing Committee and sub-committees and to seek Members approval to the adoption of these procedure rules.	M O’Shea	B

**LICENSING COMMITTEE WORK PROGRAMME 2016/17 - LAST UPDATED 23/02/17 (JG)**

ITEM	DESCRIPTION	Officer	TYPE OF ITEM

**Meeting date: June 2017**

<b>Update/ monitoring report on the Victoria Gate Casino</b>	To receive a report by the Head of Elections, Licensing and Registration which provides an update / monitoring report on the Victoria Gate Casino	N Raper	B
<b>Vehicle Licensing Conditions – Consistency Across the West Yorkshire and York Region</b>	To receive a report by the Head of Elections, Licensing and Registration which provides an update on Vehicle Licensing Conditions – Consistency Across the West Yorkshire and York Region	A White	B
<b>Training Review – Taxi and Private Hire Licensing</b>	To receive a report by the Head of Elections, Licensing and Registration which sets out details of the Training Review – Taxi and Private Hire Licensing	A White	B

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